# New Landscape, New Opportunities for HL7 UK

**Dr Philip Scott** 

Centre for Healthcare Modelling & Informatics, University of Portsmouth Chair, HL7 UK

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# What is the new landscape?

### NHS changes in England

- Termination of CFH/DHID, creation of NHS England and HSCIC
  - New coordinating bodies: ISCG, ISP
- Termination of PCTs and SHAs, creation of CSUs and CCGs
- Transition of public health function into LAs
- Creation of Public Health England
- Changes have been very protracted and massive NHS uncertainties have resulted
- Even more than usual planning blight...
- ... plus no-one's got much money

### NHS changes in England

- Health & Social Care Act 2012
- Secretary of State and NHS Commissioning Board (NHS England) have powers to publish information standards for the NHS and adult social care
- Act requires that providers of care "give due regard" to these published standards
- The Power of Information argued for a new approach to the adoption of standards: "clinical and professional buy-in" and promoting "adoption by the market"

# Open Standards

- Background
  - Ghosh, 2005 (EU FP6):
    - "open standards, properly defined, can have the particular economic effect of allowing 'natural' monopolies to form in a given technology, while ensuring full competition among suppliers of that technology"
    - "open standards must allow all possible competitors to operate on a basis of equal access to the ability to implement the standard"
- European Interoperability Framework...?

# Open Standards

- Government ICT Strategy (Mar 2011)
  - "a common and secure IT infrastructure based on a suite of agreed, open standards"
- Cabinet Office consultation, Feb-June 2012
- HL7 UK argued that key issues are:
  - full lifecycle costs
  - information complexity in specialist sectors
  - co-operation between existing standards bodies
  - market scope: larger than UK & Europe

### Open Standards

- Open Data white paper (June 2012)
- HMG Open Standards Principles (Nov 2012):
  - 1. We place the needs of our users at the heart of our standards choices
  - 2. Our selected open standards will enable suppliers to compete on a level playing field
  - 3. Our standards choices support flexibility and change
  - 4. We adopt open standards that support sustainable cost
  - 5. Our decisions on standards selection are well informed
  - 6. We select open standards using fair and transparent processes
  - 7. We are fair and transparent in the specification and implementation of open standards

### Open Standards: Definition

- Collaboration the standard is maintained through a collaborative decision-making process that is consensus based and independent of any individual supplier. Involvement in the development and maintenance of the standard is accessible to all interested parties.
- Transparency the decision-making process is transparent and a publicly accessible review by subject matter experts is part of the process.
- Due process the standard is adopted by a specification or standardisation organisation, or a forum or consortium with a feedback and ratification process to ensure quality.
- Fair access the standard is published, thoroughly documented and publicly available at zero or low cost.
- Market support other than in the context of creating innovative solutions, the standard is mature, supported by the market and demonstrates platform, application and vendor independence.
- Rights rights essential to implementation of the standard, and for interfacing with other implementations which have adopted that same standard, are licensed on a royalty free basis that is compatible with both open source and proprietary licensed solutions. These rights should be irrevocable unless there is a breach of licence conditions.

#### EU-US collaboration

- Digital Agenda for Europe "Action 77: Foster EU-wide standards, interoperability testing and certification of eHealth systems by 2015 through stakeholder dialogue."
- Dec 2010: MoU between US DHHS and EC Directorate General for Communications Networks, Content and Technology (DG-CONNECT)
- March 2013: agreed "cooperation roadmap"
  - "accelerate progress towards the widespread deployment and routine use of internationally recognized standards that would support transnational interoperability"
  - May 2013: ONC visit to NHS/HSCIC

#### **HL7** International IP policy

- HL7 International Board decided in Sept 2012 to release "standards" free of charge – scope and terms very unclear
- Normative editions freely licensed from April 2013
  - Includes balloted implementation guides (IGs), EHR functional profiles and draft standards (DSTUs)
  - Freely available 3 months after publication
  - Members have immediate access

### **HL7** International IP policy

- Some issues remain to be resolved
  - Non-members and individual members are prohibited from creating IGs
  - Open source implementation and mobile app distribution are not clearly defined
  - "Machine processable artefacts" to be defined
- Board agreed to form IP subgroup of Membership Committee
  - Issues discussed at European affiliate chairs' meeting
  - Subgroup telcon this week, full discussion with Membership Committee on 25 June
  - Proposals to Board retreat in July for decision

### What is the new landscape?

- New HL7 approach: FHIR
  - See <u>www.hl7.org/fhir</u>

#### What are the new opportunities?

### Re-think the purpose of HL7 UK

- What is our function in a world of "free" HL7 standards?
  - Used a 'business canvas' model to map our position
  - Developed a value proposition model
  - Identified where further work needed to develop new services
  - One purpose of today is to get your feedback

### Re-think the purpose of HL7 UK

- Formulate new membership benefits
- Reach out to new stakeholder groups
- Summary of operational strategy proposals
  - WP1: Regional and more frequent interoperability forum meetings/roadshows
  - WP2: Webinars for members, record for re-use
  - WP3: Explore 'help desk' options
  - WP4: Plan an initial 'hack day' event
  - WP5: Plan a 'connectathon' for ITK/CDA/FHIR
  - WP7: Strategic outreach: Pharma, HERCs, AHSNs

#### Build new collaborations

- ▶ EU–US cooperation:
  - Identify how HL7 UK and its members can contribute to and influence the EU-US eHealth collaboration (20 June webinar)
  - "The Standards Development action plan is aimed at identifying common vocabularies, message structures and tools suitable for the international exchange of electronic health records"
  - HL7 Foundation (Europe) leading Trillium Bridge consortium on exchanging patient summaries: UK participation is invited
    - Opportunity to share/converge CDA practice?
      Demonstrate use of FHIR DSTU?

#### Build new collaborations

- UK initiatives
  - Build on BCS Health workshop on standards collaborative
  - Use the Intellect argument for "platform standards" collaboration
  - Influence the nascent PRSB to align implementation standards with professional standards development

#### Summary of 2013-14 proposals

- Focus on implementation support
- Regional and more frequent meetings
- Webinars for members, record for re-use
- Explore 'help desk' options
- Plan a FHIR 'hack day' event
- Plan a 'connectathon' (ITK/CDA/FHIR?)
- Strategic outreach: Pharma, HERCs, AHSNs
- Seek participation in Trillium Bridge
- Continue work on standards collaborative
- Some business development work will require paid work funded from reserves

#### Discussion

- What do you think of the proposed approach?
  - Are there other opportunities?
  - Should we take more initiative in other areas?
- Where should HL7 UK best direct its efforts?